

## Message Text

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ORIGIN PM-03

INFO OCT-01 SS-15 ISO-00 SSO-00 CCO-00 /019 R

DRAFTED BY PM:TSTERN:BPW

APPROVED BY T: CEMAW

T:WHLEWIS

S/S- REWOODS

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FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE

C O N F I D E N T I A L STATE 118062 TOSEC 010094

E.O. 11652: GDS

TAGS: MASS

SUBJECT: INFORMATION MEMORANDUM: REVISED FY 76 MAP

(GRANT MATERIEL) PROGRAM

FOR UNDER SECRETARY SISCO FROM MAW

1. I WAS UNABLE TO REACH THE SECRETARY BEFORE HIS DEPARTURE CONCERNING THE REVISED FY 1976 MAP PROGRAM. I WOULD LIKE TO DRAW HIS AND YOUR ATTENTION TO THE MAJOR ISSUES ENCOUNTERED IN OUR REVIEW OF THE FY 76 PROGRAM, WHICH WE UNDERTOOK IN LIGHT OF THE TERMINATION OF THE CAMBODIA PROGRAM.

2. THE ORIGINAL BUDGET SUBMISSION TOTALLED DOL. 818 MILLION. IF WE SUBTRACT JORDAN, WHICH IS NOT PART OF OUR NEW SUBMISSION, THE BASE FIGURE IS DOL. 718 MILLION. FROM THE CAMBODIA PROGRAM OF DOL 421.9 MILLION, WE WOULD REPROGRAM APPROXIMATELY DOL. 155 MILLION FOR NEW REQUIREMENTS. THERE WILL BE SOME OTHER OFFSETTING REDUCTIONS (I.E., LAOS, LATIN AMERICA) SO THAT OUR NEW FY 76 PROGRAM LEVEL WOULD BE DOL. 426.5 MILLION (WITHOUT JORDAN).

3. THE MAJOR CHANGES BEING RECOMMENDED ARE AS FOLLOWS:

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.....(IN MILLION OF DOLLARS)  
 COUNTRY.....1974.....1975.....1976.....  
 .....ORIGINAL.....REVISED  
 .....SUBMISSION...SUBMISSION  
 LAOS.....--.....26.1.....48.4.....28.8  
 PHILIPPINES.....15.4.....20.5.....19.6.....25.0  
 THAILAND.....31.2.....28.2.....28.3.....50.0  
 CENTO.....--.....--.....--.....5.0  
 SPAIN.....2.0.....--.....--.....10.2  
 ETHIOPIA.....11.5.....11.7.....9.4.....16.0  
 TURKEY.....73.0.....14.8.....62.2.....85.0  
 GREECE.....--.....--.....--.....70.0

4. THE REVISED LEVELS HAVE THE CONCURRENCE OF THE  
 APPROPRIATE REGIONAL BUREAUS. YOU SHOULD KNOW HOWEVER  
 THAT PM AND THE REGIONAL BUREAUS DISAGREE ON TWO OTHER  
 PROPOSALS:

5. YEMEN. NEA WISHES TO INITIATE A MAP PROGRAM FOR  
 YEMEN AT APPROXIMATELY THE DOL. 2 MILLION LEVEL.  
 THE NEA BUREAU REASONS THAT OUR INTEREST IN SUPPORTING  
 THE YEMENIS AGAINST THE PDRY AND IN THE SECURITY OF  
 THE ARABIAN PENINSULA AS A WHOLE, JUSTIFIES THE COMMENCE-  
 MENT OF A GRANT MATERIEL PROGRAM IN YEMEN. NEA ALSO  
 NOTES THAT SAUDI ARABIA HAS AGREED TO FUND A PROGRAM OF  
 US-SOURCE MILITARY ACQUISITION FOR YEMEN AND THAT A GRANT  
 PROGRAM--FOR FY 1976 ONLY--WOULD SERVE AS A CATALYST  
 IN GETTING THE SAUDI PROGRAM GOING WHILE SERVING US  
 POLICY TO HAVE YEMEN RELY PRIMARILY ON SAUDI ARABIA FOR  
 ITS MILITARY ASSISTANCE. PM OBJECTS TO THIS PROPOSAL  
 ON THE GROUNDS THAT THE INITIATION OF A NEW MAP PROGRAM  
 WOULD NOT BE WELL RECEIVED IN CONGRESS; THAT THE CASE  
 MADE BY THE REGIONAL BUREAU, PARTICULARLY IN REFERENCE TO  
 THE SAUDI INVOLVEMENT, IS WEAK, AND THAT A PRESIDENTIAL  
 DETERMINATION WOULD NEED TO BE OBTAINED, WHICH WOULD BE  
 DIFFICULT TO SUPPORT ON NATIONAL SECURITY GROUNDS. IN  
 ANY CASE THIS ISSUE COULD BE DECIDED AFTER THE COMPLETION  
 OF THE MIDDLE EAST REASSESSMENT.

6. LIBERIA. AF RECOMMENDS INITIATING AN FY 76 PROGRAM  
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OF DOL. 1.2 MILLION TO COMPLETE SOME CIVIC ACTION AND  
 COAST GUARD PROJECTS. PM DOES NOT SUPPORT THIS RE-  
 QUEST SINCE IT WOULD AGAIN REQUIRE THE INITIATION OF A  
 NEW MAP PROGRAM AND SINCE THESE ACTIVITIES ARE BEING  
 FUNDED THIS YEAR BY FMS CREDITS AND WE COULD PROBABLY

FIND SUFFICIENT FMS CREDIT TO DO SO AGAIN NEXT YEAR.

7. YOU SHOULD ALSO BE AWARE OF THE FOLLOWING:

A. THE FY 76 PROGRAM WILL NOT AT THIS TIME INCLUDE ANY REQUEST FOR JORDAN (ISRAEL, SYRIA AND EGYPT DO NOT RECEIVE GRANT MATERIEL ASSISTANCE).

B. DOD IS RECOMMENDING NEW MAP PROGRAMS FOR SPAIN (DOL. 100 MILLION) AND PORTUGAL (DOL. 60 MILLION) AND INCREASING THE PHILIPPINES LEVEL TO DOL. 40 MILLION. THE DEPARTMENT CONSIDERS THESE PROPOSALS ILL-TIMED AND NOT JUSTIFIED AT THIS TIME FOR EITHER POLITICAL REASONS OR AS PART OF THE BASE NEGOTIATIONS. DOD IS ALSO RECOMMENDING AN INCREASE OF DOL. 51 MILLION FOR KOREA (TO A NEW TOTAL OF DOL. 125) THAT THE DEPARTMENT AGAIN CONSIDERS UNJUSTIFIABLE AND BOUND TO RAISE SERIOUS CONGRESSIONAL OPPOSITION. ALSO DOD IS RECOMMENDING A DOL. 10 MILLION PROGRAM FOR LEBANON. THESE VARIOUS DOD PROPOSALS STEM FROM DEFENSE'S DESIRE TO REPROGRAM VIRTUALLY THE TOTAL CAMBODIA LEVEL. WE CONSIDER DOD'S OBJECTIVE ILL-ADVISED ON THE GROUNDS THAT IT WILL UNDOUBTEDLY RAISE QUESTIONS ABOUT THE ADMINISTRATION'S CREDIBILITY AND LEAVE US OPEN TO THE CHARGE OF BAD FAITH.

8. ARA REQUESTS ONCE AGAIN THAT THE LEVEL FOR LATIN AMERICA BEREDUCED FROM DOL. 9.2 MILLION TO DOL. 4.6 MILLION FOR NINE COUNTRY PROGRAMS. THE BUREAU IS CONCERNED THAT THESE MINISCULE PROGRAMS MIGHT JEOPARDIZE LARGER AND MORE IMPORTANT SECURITY ASSISTANCE PROGRAMS. THE HIGHER LEVEL IS ALSO NOT CONSISTENT WITH STATED ARA POLICY TO REDUCE AND EVENTUALLY ELIMINATE THESE SMALL RESIDUAL PROGRAMS. FINALLY, THESE SMALL PROGRAMS FREQUENTLY GIVE RISE TO IRRITATIONS AND MISUNDERSTANDINGS (STEMMING PRIMARILY FROM THE ADMINISTRATIVE REQUIREMENTS

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IMPOSED ON US BY LEGISLATION). I SHARE THIS VIEW.

9. ALL OTHER LEVELS ARE THE SAME AS THOSE YOU APPROVED A FEW WEEKS AGO. WE FEEL STRONGLY ON THE NEED TO HOLD CHANGES TO A MINIMUM. ANY COMMENTS YOU MAY HAVE WILL BE APPRECIATED. WE MUST SUBMIT THE REVISED PROGRAM TO OMB AND THE NSC FOR PRESIDENTIAL DECISIONS BY FRIDAY. INGERSOLL

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\*\*\* Current Handling Restrictions \*\*\* n/a

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